

**CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD
BOARD ACTION RECORD**

Date: January 23, 1997

Agenda Item: #39

Item Title: CONSIDERATION OF STAFF'S RECOMMENDATIONS ON THE CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD'S INITIATIVE TO DEVELOP STRATEGIES TO MEET THE 50% DIVERSION MANDATE

Summary of Action/Motion:

Board Chairman Daniel G. Pennington moved the attached motion.

Board Member Paul Relis seconded the motion.

ROLL CALL VOTE

	<u>Aye</u>	<u>No</u>	<u>Abstain</u>
Board Member Chesbro	X		
Board Member Frazee	X		
Board Member Gotch	X		
Board Member Jones	X		
Board Member Relis	X		
Chairman Pennington	X		

Continued

Other Dispensation:

Board Member Wesley Chesbro moved that the Local Assistance and Planning Committee "agendize" an item for a report from staff on enforcement of 25% diversion and that all Board Members who are not members of that committee are invited to participate in that discussion as well.

Board Member Paul Relis seconded the motion.

ROLL CALL VOTE

	<u>Aye</u>	<u>No</u>	<u>Abstain</u>
Board Member Chesbro	X		
Board Member Frazee	X		
Board Member Gotch	X		
Board Member Jones	X		
Board Member Relis	X		
Chairman Pennington	X		


Board Secretary

I move that the board:

(1) Follow this specific direction regarding strategies contained in this agenda item with future work to follow the principles and objectives stated in (2) below:

- a) adopt strategies 1 and 2 and assign strategies 3 to 44 to committees in accordance with the attached committee assignment document;
- b) direct that the committees evaluate and develop recommendations for whether and when to pursue the strategies further at each committee's March meeting, and that staff prepare brief, relevant background material;
- c) direct that committee recommendations on what strategies to pursue further be brought before the board for consideration in one agenda item at the March board meeting, so that board decisions on which strategies to pursue further can be made in an integrated manner;
- d) direct staff to identify key programs, effective methods and develop workplans based on the outcome of the evaluation proposed in strategies 1, 2 and the board recommendations on

strategies at the March board meeting. The workplans will be brought back to the board upon committee approval.

(2) provide overall direction on future staff work in identifying key programs and work on adopted strategies using the following principles and objectives. This direction goes beyond evaluating existing activities and the concepts and strategies contained in this agenda item:

- a) both existing and proposed activities should be evaluated in terms of their actual and/or potential effectiveness in addressing 50% diversion and barriers to achieving 50% diversion;
- b) consideration of any existing or proposed activities must be integrated boardwide. Staff will identify, evaluate and incorporate, as appropriate, the activities of all board divisions and offices relevant to the existing or proposed activity;
- c) staff recommendations concerning market development should support existing or sustainable markets;
- d) the preponderance of material-related efforts should focus on the three major categories, construction and demolition, green

waste and paper, while recognizing the need to continue on other materials;

- e) planning requirements should be streamlined where possible and the provision of technical assistance should be enhanced and better coordinated;
- f) board developed information and tools (databases, publications, case studies, models, etc.) should continue to be of the highest quality, focused on what is most needed by local governments and the private sector to increase diversion and resources needed should include the cost of maintenance;
- g) permitting and enforcement should address coordination of permitting activities to encourage formation of diversion-related businesses;
- h) educational and outreach activities should be targeted at groups of larger users and generators;
- i) agenda items should contain information on board resources necessary for the existing program or proposed strategy.

Committee Assignment Document
CIWMB 50% Initiative Agenda Item, January 23, 1997 Board Meeting

Concepts	Staff Recommended Strategy	Committee Assignments
<p>1. Focus on fewer key programs that will lead to 50 percent diversion.</p>	<p>Board directs staff to:</p> <p>1) evaluate how existing and proposed activities contribute to reaching 50% diversion goal; and</p> <p>2) develop an approach for focusing Board efforts on activities most likely to achieve 50% diversion goal. The approach should identify and explain need for any proposed legislative changes.</p>	<p>Executive Staff and back to Committee or Board</p>
<p>2. Evaluate programs for effectiveness and direct staff to effective programs.</p>	<p>Board builds on information developed under concept 1, and directs Board staff to:</p> <p>1) evaluate the effectiveness of existing programs and proposed programs (identified as part of the 50 percent process, Market Development, or other activities); and</p> <p>2) develop an approach for focusing Board efforts on effective programs. The approach should identify and explain need for any proposed legislative changes.</p>	<p>Executive Staff and back to Committee or Board</p>
<p>3. Exempt rural cities and counties from IWMA diversion planning and goals.</p>	<p>Board holds workshop to discuss issues associated with how and whether to exempt rural cities and counties from diversion requirements of IWMA. Based on that discussion, Board could decide whether to pursue Board-sponsored legislation.</p>	<p>Policy Committee</p>
<p>4. Raise IWM Fee rate to \$1.40 to increase funding for diversion programs.</p>	<p>Board requests presentation of an agenda item regarding Options for Enhancing the IWM Fee which includes consideration of raising the IWM Fee. Based on discussion, the Board could decide whether to pursue raising the IWM fee.</p>	<p>Administration Committee</p>
<p>5. Impose IWM Fee at MRFs/Transfer stations for disposal outside California.</p>	<p>Board requests presentation of agenda item discussed in concept 4 above, regarding Options for Enhancing IWM Fee which includes consideration of collecting fee from MRFs and transfer stations that export waste from California. Based on discussion, Board could decide whether to pursue Board-sponsored legislation.</p>	<p>Administration Committee</p>

<p>6.Greatly increase IWM Fee and provide break for cities/counties that meet or exceed diversion goals.</p>	<p>Board requests presentation of agenda item discussed in concepts 4 and 5 above regarding Options for Enhancing IWM Fee which includes consideration of a significant fee increase with a break for cities and counties meeting or exceeding diversion goals. Based on discussion Board could determine whether to pursue Board sponsored legislation.</p>	<p>Administration Committee</p>
<p>7.Improve grant application procedures to improve Board's ability to access outside grant funds.</p>	<p>Board directs review of current procedures for applying for grants and, if necessary revise procedures to allow Board to submit timely applications for grant funds.</p>	<p>Administration Committee</p>
<p>8.Refocus Board's grant and loan programs to make diversion potential highest priority. Provide grants to expand recycling of specific materials/ products.</p>	<p>Board directs RMDZ and tire staff to continue to work on this issue and include a discussion of tying loans or grants to diversion potential in their next respective agenda items on grant and loan review criteria.</p>	<p>Tires - Administration Committee RMDZ - Markets Committee</p>
<p>9.Leverage Board diversion efforts by starting joint initiatives with other states, interest groups and business associations.</p>	<p>Board directs staff to: 1) expand its efforts to identify potential for joint initiatives and incorporate such partnerships into existing projects; and 2) include a discussion of potential partnerships and joint initiatives in agenda items on proposed new activities, as appropriate.</p>	<p>None required - incorporate in appropriate agenda items</p>
<p>10.Provide tax credits for purchase of recycled materials as feedstock or the purchase of recycling equipment.</p>	<p>Board directs staff to coordinate with appropriate state agencies and prepare an agenda item on potential tax credits. Based on discussion, Board could decide whether to pursue Board-sponsored legislation.</p>	<p>Markets Committee</p>
<p>11.Perform a study to help cities and counties find a way to fund programs.</p>	<p>Board could direct staff to complete or award a contract for, a study which highlights best diversion program funding arrangements used by cities and counties and identifies potential additional sources of funding for diversion programs.</p>	<p>Policy Committee</p>
<p>12.More actively promote unit pricing among cities and counties.</p>	<p>Board directs presentation of an agenda item regarding California Unit Pricing Policy which includes consideration of options to more actively promote unit pricing to cities and counties.</p>	<p>Policy Committee</p>

<p>13. Require cities/counties to implement unit pricing structures that provide incentive for waste diversion.</p>	<p>Board directs presentation of an agenda item discussed in concept 12 above regarding California Unit Pricing Policy which includes consideration of requiring unit pricing by cities and counties. Based on the discussion, Board could determine whether to pursue Board-sponsored legislation.</p>	<p>Policy Committee</p>
<p>14. Require all landfills to charge true, unsubsidized cost of landfill disposal.</p>	<p>Board directs presentation of an agenda item regarding Tipping Fees and the True Cost of Disposal in California which discusses requiring landfills to charge true, unsubsidized cost of landfill disposal. Based on discussion, Board could decide whether to pursue Board-sponsored legislation.</p>	<p>Policy Committee</p>
<p>15. Require all landfills to disclose true, unsubsidized cost of landfill disposal.</p>	<p>Board directs presentation of an agenda item discussed in 14 above regarding Tipping Fees and True Cost of Disposal in California which discusses requiring landfills to disclose true, unsubsidized cost of landfill disposal. Based on discussion, Board could decide whether to pursue Board-sponsored legislation.</p>	<p>Policy Committee</p>
<p>16. Allow cities/counties that divert waste above mandated goal to sell excess diversion to other cities/counties.</p>	<p>Board directs presentation of an agenda item regarding Changes to IWM Goals and Goal Measurement which includes consideration of allowing cities and counties to sell diversion in excess of goals. Based on that discussion, Board could decide whether to pursue Board-sponsored legislation.</p>	<p>Policy Committee</p>
<p>17. Provide models for effective diversion and program comparison.</p>	<p>Board directs staff to:</p> <ol style="list-style-type: none"> 1) work with cities, counties and private industry to identify successful, effective programs; 2) identify diversion program comparison models needed; and 3) develop proposals on models and products highlighting effective programs for Board consideration. 	<p>Planning Committee</p>
<p>18. Leverage greater buying power through state contracts for local governments.</p>	<p>Board directs staff to:</p> <ol style="list-style-type: none"> 1) identify any legal or administrative issues with a proposal to leverage buying power for equipment; 2) work with cities and counties to determine what equipment purchases could be assisted by this program; and 3) if feasible, pursue legislation where necessary, and then develop a proposal for a statewide contract and implementation process. 	<p>Administration Committee</p>

<p>19. Increase awareness of 50% goals by increasing Board's presence at fairs, conferences, and other public events.</p>	<p>Board directs staff to review existing policy for participation in fairs, conferences and events, and develop options for potential methods of cost sharing for Board participation.</p>	<p>Legislation & Public Education Committee</p>
<p>20. Dedicate more time and effort for public outreach in Southern California.</p>	<p>Board directs staff to review existing policy for participation in fairs, conferences and events, and develop options for revising the policy to target major population centers in Southern California.</p>	<p>Legislation & Public Education Committee</p>
<p>21. Establish a "chat room" on internet site to exchange information between Board staff, customers and/or other businesses.</p>	<p>Board directs staff to analyze issues related to and options for setting up a "chat room," and set up the "chat room" if any issues identified can be easily resolved.</p>	<p>None required - staff to begin implementation</p>
<p>22. Develop new public education campaigns and increase number of targeted areas.</p>	<p>Board directs staff to: 1) identify potential options for lower cost multi-media public education campaigns, including partnerships; and 2) develop a proposal for pursuing lower cost options.</p>	<p>Legislation & Public Education Committee</p>
<p>23. Continue to focus on diversion programs implemented not just achievement of numerical goals.</p>	<p>Board directs staff to develop means to educate people about existing statute and Board policies regarding diversion program implementation and goal measurement.</p>	<p>Planning Committee</p>
<p>24. Allow transformation to count for more than 10% diversion for 50% diversion goal.</p>	<p>Board holds a workshop to discuss issues associated with increasing portion of transformation allowed to count as diversion and based on that discussion, decide whether to pursue Board-sponsored legislation.</p>	<p>Policy Committee</p>

<p>25. Measure numerical goal achievement by county, region or state not by individual city or unincorporated county .</p>	<p>Board requests a report from Dr. Tseng, Base-year Inaccuracies Working Group and staff on issues associated with changing area used for measuring goal achievement. Based on that report and subsequent Board discussion, it is recommended Board decide whether to pursue Board-sponsored legislation.</p>	<p>Planning Committee</p>
<p>26. Develop solutions to problems with measuring goal achievement.</p>	<p>Board requests a report from Dr. Tseng, Base-year Inaccuracies Working Group and staff on issues associated with changing methods used for measuring goal achievement. Based on that report and subsequent Board discussion, it is recommended Board decide whether to pursue Board-sponsored legislation.</p>	<p>Planning Committee</p>
<p>27. Coordinate Board technical assistance to specific city/county. Continue shift from planning to diversion program implementation assistance.</p>	<p>Board directs staff to:</p> <ol style="list-style-type: none"> 1) expand use of current informal practice of interdivisional teams working with individual cities, counties or regions on program implementation issues; and 2) pursue Board-sponsored legislation to streamline planning document preparation and reporting. 	<p>Planning Committee</p>
<p>28. Provide cities/ counties implementation tools such as case studies/models.</p>	<p>Board directs staff to:</p> <ol style="list-style-type: none"> 1) work with cities and counties to determine most useful or needed tools and models; and 2) prepare a plan to prioritize, develop and distribute tools and models 	<p>Planning Committee</p>
<p>29. Facilitate partnerships between Board, cities, counties, and private entities to take advantage of economies of scale in achieving 50% diversion.</p>	<p>Board directs staff to:</p> <ol style="list-style-type: none"> 1) coordinate efforts to identify potential partnerships within their program areas; and 2) provide cities and counties additional encouragement and guidance in developing regional agreements. 	<p>Planning Committee</p>

<p>30. Provide opportunities for communication and networking both within Board and between Board, cities, counties and businesses.</p>	<p>Board directs staff to: 1) review and modify existing activities to increase information sharing; and 2) incorporate suggestions for increased information sharing in proposals for new activities.</p>	<p>None required - incorporate in appropriate agenda items</p>
<p>31. Provide training programs for Board staff, cities, counties and other Board partners to promote disposal reduction implementation.</p>	<p>Board supports implementation of Integrated Training Program.</p>	<p>None required - Executive staff to begin implementation</p>
<p>32. Increase Board staff presence/assistance in cities and counties.</p>	<p>Board directs staff to: 1) analyze legal issues associated with Board staff performing work for cities and counties; 2) if there are no legal issues, identify projects in which Board staff could participate, develop a plan to assure accountability and prioritize city and county requests for assistance.</p>	<p>Administration Committee</p>
<p>33. Increase outreach into business community to increase priority material recycling and Buy Recycled.</p>	<p>Board directs staff to: 1) work in cooperation with cities and counties to identify best businesses, locations, and industries to target; 2) develop information for businesses (e.g. case studies); and 3) provide outreach to those selected businesses with city, county and trade association support.</p>	<p>Markets Committee</p>
<p>34. Increase green waste diversion.</p>	<p>Board directs staff to: 1) work with cities, counties and private industry to expand the Board's compost outreach efforts to farmers, nurseries, landscapers, and other State agencies; 2) research and develop an effective approach to increase use of mulch and compost by promising target groups; and 3) based on Board discussion decide whether to pursue legislation.</p>	<p>Markets Committee</p>
<p>35. Increase awareness and information about supply, location, and flow of materials.</p>	<p>Board directs staff to identify the most effective options for collecting and publicizing regional supply and location information for paper, compostables, and inerts (paving, concrete, drywall) in four or five largest commercial/industrial areas of California.</p>	<p>Markets Committee</p>

<p>36. Develop markets and promote reuse of construction and demolition materials.</p>	<p>Board directs staff to:</p> <ol style="list-style-type: none"> 1) focus on reuse of C & D materials which includes encouraging industry associations and building departments to allow use of used building materials; and 2) report on whether Caltrans wishes to pursue legislation on testing and producing recycled asphalt specifications. 	<p>Markets Committee</p>
<p>37. Expand outreach and technical assistance of RMDZ Zone and Loan Program.</p>	<p>Board directs staff to incorporate the following suggestions in upcoming February 5, 1997 workshop:</p> <ol style="list-style-type: none"> 1) identification of opportunities for working in cooperation with traditional private lenders to make recycling business loans more attractive to private lenders; and 2) identification of options for targeting viable businesses. 	<p>None required - staff to begin implementation and report back to Markets Committee</p>
<p>38. Ban green waste from landfill disposal for cities/counties not meeting 25% and/or 50%.</p>	<p>Board directs staff to:</p> <ol style="list-style-type: none"> 1) identify those states with most success in implementing yard waste disposal bans; 2) set up a Board workshop to discuss banning green waste at landfills for cities and counties not meeting the 25% and 50% goals; and 3) based on that discussion decide whether to consider the concept and Board-sponsored legislation further. 	<p>Policy Committee</p>
<p>39. Require unit pricing for cities and counties not meeting 25% and/or 50%.</p>	<p>Board directs staff to prepare of an agenda item, discussed in strategies 12 and 13, regarding California Unit Pricing Policy which includes consideration of requiring unit pricing by cities and counties not meeting the 25% and 50% goals. Based on discussion, Board could consider pursuing Board-sponsored legislation.</p>	<p>Policy Committee</p>
<p>40. Expand resource efficiency promotion to business and industry.</p>	<p>Board directs staff to:</p> <ol style="list-style-type: none"> 1) expand documentation of business sectors where resource efficiency has been successfully applied; and 2) develop a strategy to effectively publicize resource efficiency to other businesses. 	<p>Policy Committee</p>
<p>41. Implement Transport Packaging Initiative.</p>	<p>Board supports initiation of transport packaging initiative.</p>	<p>Policy Committee</p>

<p>42. Conduct additional workshops and training on organic material recycling.</p>	<p>Board directs staff to: 1) analyze results of first workshop and response from attendees; and 2) develop a plan based on results for expanding organic materials workshops and training.</p>	<p>P & E Committee</p>
<p>43. Provide fact sheet or guidance document on diversion activities at disposal facilities.</p>	<p>Board directs staff to: 1) place providing information on diversion activities that can be conducted at disposal facilities on ongoing schedule for LEA Advisories; and 2) prepare similar fact sheet for city and county diversion planners and diversion facility operators.</p>	<p>P & E Committee</p>
<p>44. Provide guidance to encourage operation of diversion facilities on landfills and disposal sites.</p>	<p>Board directs staff to 1) place providing guidance to facilitate siting diversion facilities at disposal sites on ongoing schedule for LEA Advisories; and 2) prepare similar fact sheet for city and county diversion planners and diversion facility operators.</p>	<p>P & E Committee</p>

**CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD
BOARD ACTION RECORD**

Date: January 23, 1997

Agenda Item: #40

Item Title: CONSIDERATION OF ADOPTION OF NEGATIVE DECLARATION AND CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD PORTION OF COMBINED STATE WATER RESOURCES CONTROL BOARD/CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD CCR TITLE 27 PROPOSED REGULATIONS TO IMPLEMENT AB 1220 (CHAPTER 656, STATUTES OF 1993) AND CONFORMING CHANGES TO CCR TITLE 14, CHAPTERS 3 AND 5

Summary of Action/Motion:

Board Member Robert Frazee moved adoption of Resolution #97-21 directing staff to prepare and submit a Notice of Determination of the project to the State Clearinghouse for filing as required by the State CEQA Guidelines (Title 14, CCR Section 15075).

Board Member Steve Jones seconded the motion.

ROLL CALL VOTE - NEGATIVE DECLARATION

	<u>Aye</u>	<u>No</u>	<u>Abstain</u>
Board Member Chesbro	X		
Board Member Frazee	X		
Board Member Gotch	X		
Board Member Jones	X		
Board Member Relis	X		
Chairman Pennington	X		

Motion passes.

Continued

Board Member Frazee moved adoption of Resolution #97-22 directing staff to submit the Board's complete and final rulemaking file, including the aforementioned regulations, to the Office of Administrative Law.

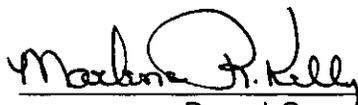
Board Member Janet Gotch seconded the motion..

ROLL CALL VOTE - REGULATIONS

	<u>Aye</u>	<u>No</u>	<u>Abstain</u>
Board Member Chesbro	X		
Board Member Frazee	X		
Board Member Gotch	X		
Board Member Jones	X		
Board Member Relis	X		
Chairman Pennington	X		

Motion passes.

Other Dispensation:


Board Secretary