

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

MEETING  
STATE OF CALIFORNIA  
CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD  
MARKET DEVELOPMENT COMMITTEE

COPY

Board Room  
8800 Cal Center Drive  
Sacramento, California

Thursday, November 4, 1993

9:00 a.m.

Janet H. Nicol  
Certified Shorthand Reporter  
License Number 9764

APPEARANCESCOMMITTEE MEMBERS PRESENT:

Paul Relis, Committee Chairman  
Wesley Chesbro  
Jesse Huff

STAFF PRESENT:

Sharon Waddell, Committee Secretary  
Edward Boisson  
Ralph E. Chandler, Executive Director  
Robert Conheim, Chief Legal Counsel  
Rennie Eckstrom  
Kristina Loquist  
Christy Porter  
Edgar Rojas  
Pat Schiavo

PUBLIC SPEAKERS:

Marlene Demery, County of Santa Barbara  
Stephen Grealy, City of San Diego  
Aziz Shiralipour, Community Environmental Council  
Heidi Whitman, County of Santa Barbara

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

INDEX

PAGE

Proceedings  
Roll Call  
Agenda Item No. 4, Emerging Market Options  
Agenda Item No. 3, Southern Alameda  
Agenda Item No. 1, RMDZ Loans  
Agenda Item No. 5, Santa Barbara County Compost  
Reporter's Certificate

P R O C E E D I N G S

1  
2 COMMITTEE CHAIRMAN RELIS: I'm going to call to  
3 order this meeting.

4 Ms. Waddell, would you call the roll, please.

5 COMMITTEE SECRETARY WADDELL: Board Members  
6 Chesbro.

7 COMMITTEE MEMBER CHESBRO: Here.

8 COMMITTEE SECRETARY WADDELL: Huff.

9 COMMITTEE CHAIRMAN RELIS: He should be here  
10 shortly.

11 COMMITTEE SECRETARY WADDELL: Chairman Relis.

12 COMMITTEE CHAIRMAN RELIS: Here.

13 Because we have a very full day today and  
14 following the committee meeting we have a workshop that  
15 we'll go through the afternoon, I want to get this meeting  
16 started.

17 And we'll take the items for the committee meeting  
18 out of order. I'd like to move, until Mr. Huff gets here,  
19 to Item 4, which is a presentation of revised draft emerging  
20 market development options, since this is an information  
21 item, and then we'll come back to our regular order.

22 One other matter to note, the board at 10:00  
23 o'clock, the full board, will convene to take up the  
24 emergency fire regulations as a result of the Malibu fire.  
25 We have action to take here. That should be a relatively

1 brief action. But we will formally come together as the  
2 board promptly at 10:00 a.m.

3 Pat.

4 MR. SCHIAVO: Pat Schiavo. With me is Kristina  
5 Loquist. We represent the Planning and Analysis Office of  
6 the Board.

7 Back early summer, late spring, we presented you  
8 results of a compilation of reports that was summarized in  
9 one major work effort that we put together.

10 We eventually sent this summer report out on July  
11 29th to over 150 entities. Eventually it reached 250  
12 different entities.

13 We requested that comments be submitted back to us  
14 by September 15th. However, we did receive some comments  
15 that people didn't have enough time to review the report, so  
16 we informally extended that October 15th, which was the last  
17 possible date that we could have incorporated any of their  
18 comments in order to make it in time for this meeting.

19 So again this is an informational item. There's  
20 no committee action required.

21 Kristina is going to let you know a little bit  
22 about what went into incorporating the comments.

23 MS. LOQUIST: Hi. I just wanted to let you know  
24 about the process that was used to revise the summary and  
25 the manufacturer responsibility reports.

1           We received six sets of written comments from  
2 different parties. We reviewed their comments and  
3 incorporated them when appropriate into the report. So what  
4 we have done is basically revised them.

5           There were no substantive revisions. Everything  
6 was pretty minor, and we did incorporate quite a bit of the  
7 comments we did receive.

8           And basically we just wanted to let you know that  
9 there had been comments received and revisions made and  
10 there's no action required.

11           COMMITTEE CHAIRMAN RELIS: Is that the full extent  
12 of it?

13           MR. SCHIAVO: That's the full extent. You have,  
14 in the compendium you received you have all the comments  
15 that we received.

16           MS. LOQUIST: It's in Attachment 3 to the agenda  
17 item, is photocopies of the comments.

18           That's pretty much it.

19           COMMITTEE CHAIRMAN RELIS: Well, then we will just  
20 excuse you now and then hold because the rest of the items  
21 are voting items and I'd like Mr. Huff to be here for them.

22           We'll take a couple of minute recess. You can do  
23 whatever you like for the next few minutes.

24           (Thereupon a short recess was taken.)

25           COMMITTEE CHAIRMAN RELIS: I'm going to call us

1 back to order and we'll take another couple of items.

2 I would like to take up, because of a voting  
3 problem we're going to have without a quorum here without  
4 three members, we're going to have to postpone Item 1  
5 further. So I'd like to take up consideration under Item 3  
6 of the final designation of the Southern Alameda recycling  
7 market development zone.

8 Who from staff will -- Christy.

9 MS. PORTER: Good morning. In March and April of  
10 this year the board conditionally designated five recycling  
11 market development zones and this morning I'd like to  
12 discuss final designation for one of those, the Southern  
13 Alameda County zone, which encompasses the City of Fremont  
14 and the City of Union City.

15 And as you mentioned, there will be some loans  
16 considered later in the meeting and a couple of those loans  
17 are from their particular zone.

18 This zone was given conditional designation  
19 because it hadn't completed its CEQA requirements in March  
20 and April. And because of the pending loans the zone  
21 administrator decided to go ahead and get the documents in.

22 They have filed with us a notice of exemption that  
23 they had filed with their county clerk.

24 Because the zone has complied with the CEQA  
25 requirements I'd like to recommend that the committee

1 forward this to the board for final designation of the  
2 Southern Alameda County zone.

3 COMMITTEE CHAIRMAN RELIS: Is there any  
4 discussion?

5 COMMITTEE MEMBER CHESBRO: I will move the item.

6 COMMITTEE CHAIRMAN RELIS: Mr. Huff, are you  
7 ready?

8 COMMITTEE MEMBER HUFF: I'm ready to vote.

9 COMMITTEE CHAIRMAN RELIS: So the item has been  
10 moved.

11 Call the roll.

12 COMMITTEE SECRETARY WADDELL: Board Members  
13 Chesbro.

14 COMMITTEE MEMBER CHESBRO: Aye.

15 COMMITTEE SECRETARY WADDELL: Huff.

16 COMMITTEE MEMBER HUFF: Aye.

17 COMMITTEE SECRETARY WADDELL: Chairman Relis.

18 COMMITTEE CHAIRMAN RELIS: Aye.

19 Okay. We'll go back to Item No. 1 on the agenda  
20 which is consideration of approval of recycling market  
21 development zone loans. And the one item here has been  
22 pulled for further staff clarification, the Riverside  
23 County, the Log World, related to some further clarificat  
24 on whether this is clearly recycling under the board's  
25 purview or is it a borderline transformation and we have

1 some difference of opinion, apparently, staff, that we'd  
2 like to sort out. So that item has been pulled.

3 I am going to have to abstain on the EcoPave,  
4 which is related to Cyclean, which I have received legal  
5 counsel advice to abstain on, because even though I don't  
6 have a direct interest in that company, indirectly I want to  
7 avoid any appearance of possible conflict there. So I will  
8 abstain on that item.

9 And thus that would be, the items we would be  
10 considering then would be the first five loans with the  
11 exception of the Riverside County Log World.

12 MR. BOISSON: Good morning. As you indicated we  
13 will be presenting five loans for your approval today.

14 I'd like to take a real quick step back and just  
15 by way of summary mention that four of the loans we're  
16 considering today -- excuse me, three now, were submitted in  
17 September in the fourth cycle of the board's first year of  
18 lending in the RMDZ loan program.

19 Quick summary, after one full year of accepting  
20 applications, assuming the five on the table today are  
21 approved by the board, we will have approved 20 loans this  
22 year for a total of \$7.7 million in board money, leveraging  
23 an additional 12.2 million of private capital, creating  
24 approximately 300 jobs and with a maximum capacity  
25 throughput of 600,000 tons per year through these companies,

1 ranging from collection and processing and end use. That's  
2 just by way of summary.

3 The loans we have on the table today, the five  
4 loans, again two of them are returning. They have been  
5 previously approved by the board. They are returning due to  
6 technical revisions in their financial credit structure.

7 The five loans total \$1.9 million, have a combined  
8 throughput of 226 tons per year, and will create 62 jobs  
9 approximately.

10 What I'd like to do is briefly summarize the loans  
11 and then just say a couple very quick words to review, to  
12 recap the approval process that we've gone through with  
13 them.

14 First one is McCoy Sanitary Services in the  
15 Oakland Berkeley RMDZ. This company washes and reuses  
16 industrial plastic bags and their loan amount is \$60,000.

17 Second one --

18 COMMITTEE MEMBER CHESBRO: Can I say something  
19 about that?

20 I think it's significant that that is a reuse  
21 related business relative to our waste prevention or source  
22 reduction priorities. So we haven't found a lot of those  
23 kinds of activities and it's nice that we are finding some  
24 that are in need of the money to promote the top item on the  
25 hierarchy.

1 MR. BOISSON: I think staff would agree with that  
2 sentiment as well.

3 Next one is a company called Fiberwood  
4 Incorporated of Sacramento, is start-up cellulose insulation  
5 and hydroseeding mulch company which uses waste paper, mixed  
6 grades, and their loan is for \$150,000.

7 Next one, going into the new applications now,  
8 Commercial Filter Recycling in Fremont recycles oil filters  
9 and recovers both the paper and the metal and the oil  
10 components. Their loan is for \$250,000.

11 EcoPave California of Long Beach recycles asphalt  
12 pavement. Their loan is for 200,000.

13 And finally, Tri-Ced Community Recycling of  
14 Fremont is a nonprofit recycling collection and processing  
15 center. And their loan is for \$600,000.

16 I want to just very briefly recap the approval  
17 process these loans have gone through. The way we work it  
18 is four times a year we have deadlines to receive  
19 applications. Staff conduct an initial review for  
20 eligibility and completeness. The criteria, as you know,  
21 have been very broad, have been interpreted broadly over the  
22 last year. We have had a lot of discussion about collection  
23 facilities, et cetera, and I wanted to just point that out  
24 that we are reviewing those criteria, and we'll be bringing  
25 those back in December.

1           And then the loans are brought before this  
2 committee for review primarily of the policy issues  
3 surrounding the types of business, et cetera, and then  
4 forwarded to the board.

5           And that completes my presentation.

6           COMMITTEE CHAIRMAN RELIS: Mr. Huff.

7           COMMITTEE MEMBER HUFF: Yeah. Well, I know the  
8 item has been pulled, but I had a question about Log world,  
9 and it relates not so much as to whether this is  
10 transformation or not. I mean, one could certainly make the  
11 argument that this is decentralized incineration.

12           However, my question goes beyond that and that is  
13 even though -- even if we weren't to give a loan here there  
14 raises another question and that is I assume that the raw  
15 materials that are going into this product are separated at  
16 some point from the waste stream or perhaps at the curbside.

17           COMMITTEE CHAIRMAN RELIS: Correct.

18           COMMITTEE MEMBER HUFF: And thus not going into  
19 the landfill and thus not being counted as it goes across  
20 the gate as disposal.

21           How do we as a board make sure that people are not  
22 getting credit as diversion activities, which are not  
23 creditable as diversion under the law? We're going to have  
24 to institute a system to track every sheet of newsprint;  
25 aren't we?

1 COMMITTEE CHAIRMAN RELIS: You raised a point that  
2 came up actually this morning right -- and why I pulled the  
3 item was to not -- you're speaking to an issue which it is  
4 separated under our present counting system. You're right.  
5 It will not -- it will appear as diversion.

6 COMMITTEE MEMBER HUFF: But it isn't.

7 COMMITTEE CHAIRMAN RELIS: Well --

8 COMMITTEE MEMBER HUFF: Perhaps.

9 COMMITTEE CHAIRMAN RELIS: We're going to have  
10 some more discussion on that.

11 COMMITTEE MEMBER HUFF: If it isn't diversion then  
12 we're going to have to track it and make sure that people  
13 don't get credit as diversion for this activity. We're  
14 going to have to inventory all the newspaper.

15 COMMITTEE CHAIRMAN RELIS: I don't think we're  
16 going to send out parties to monitor all this, but we'll  
17 devise, we'll have to be cognizant of that fact if nothing  
18 else.

19 COMMITTEE MEMBER HUFF: Okay.

20 COMMITTEE CHAIRMAN RELIS: Is there any further  
21 discussion on these items?

22 COMMITTEE MEMBER HUFF: Do you have any thoughts  
23 on this, Mr. Chesbro?

24 COMMITTEE MEMBER CHESBRO: I do, but I think we'll  
25 be discussing it and working it out by asking the various

1 knowledgeable staff people, including the counsel, to  
2 examine the issue and try to figure out what the solution  
3 is.

4 My only question, or actually it's a comment, and  
5 I don't want to specify any loan, but I've expressed  
6 reservations in the past and I won't express them again  
7 about too much emphasis on the loan program on collection  
8 and processing as opposed to manufacturing.

9 There is no easy solution to that, just as there's  
10 probably no easy solution to figuring out how to deal with  
11 the Log World issue.

12 But we are going to have upcoming priorities, loan  
13 priorities, which will give us the opportunity potentially  
14 to address both issues. And so that's the point to deal  
15 with them. But I want to again express some reservation  
16 about it.

17 The problem, of course, is that it's not that easy  
18 to define, draw distinct lines between collection,  
19 processing, and manufacturing. That's going to be the  
20 dilemma that we're going to try to wrestle with when we go  
21 through the upcoming criteria discussion.

22 But at this point I'm prepared to support the  
23 list. As it is listed I will move it with the exception of  
24 the Log World loan.

25 COMMITTEE CHAIRMAN RELIS: Mr. Chesbro, I wonder

1 if I could ask you to separate out EcoPave.

2 COMMITTEE MEMBER CHESBRO: I will move the McCoy  
3 Sanitary, Fiberwood Incorporated, Commercial Filter  
4 Recycling, and Tri-Ced Community Recycling loans.

5 COMMITTEE MEMBER HUFF: I'll second.

6 COMMITTEE CHAIRMAN RELIS: Okay. So we'll call  
7 the roll on that.

8 COMMITTEE SECRETARY WADDELL: Board Members  
9 Chesbro.

10 COMMITTEE MEMBER CHESBRO: Aye.

11 COMMITTEE SECRETARY WADDELL: Huff.

12 COMMITTEE MEMBER HUFF: Aye.

13 COMMITTEE SECRETARY WADDELL: Chairman Relis.

14 COMMITTEE CHAIRMAN RELIS: Aye.

15 There will be a separate --

16 COMMITTEE MEMBER CHESBRO: Oh, yeah. Move the  
17 EcoPave loan.

18 COMMITTEE CHAIRMAN RELIS: Okay.

19 COMMITTEE MEMBER HUFF: I'll second.

20 COMMITTEE CHAIRMAN RELIS: Call the roll.

21 COMMITTEE SECRETARY WADDELL: Board Members  
22 Chesbro.

23 COMMITTEE MEMBER CHESBRO: Aye.

24 COMMITTEE SECRETARY WADDELL: Huff.

25 COMMITTEE MEMBER HUFF: Aye.

1 COMMITTEE SECRETARY WADDELL: Chairman Relis.

2 COMMITTEE CHAIRMAN RELIS: Abstain for the  
3 aforementioned reasons.

4 COMMITTEE MEMBER CHESBRO: I suppose we'll place  
5 the others, except for the EcoPave --

6 COMMITTEE CHAIRMAN RELIS: Put that on consent.

7 COMMITTEE MEMBER HUFF: Absolutely.

8 COMMITTEE CHAIRMAN RELIS: On consent.

9 And that brings us to, let's see, Item 5, status  
10 report on Santa Barbara County Compost Markets Research.

11 Who from staff is here to speak to that item? Not  
12 here? Travel problems?

13 Well, any open discussion items for the moment?  
14 Otherwise we will -- we're not going to start our workshop  
15 so we're going to have to take a break.

16 COMMITTEE MEMBER HUFF: Take a break.

17 COMMITTEE CHAIRMAN RELIS: If they don't get here  
18 soon --

19 COMMITTEE MEMBER CHESBRO: We have a rough  
20 schedule. We work for ten minutes and then we take another  
21 break. We start late, we work for ten minutes and we take a  
22 break.

23 (Thereupon a short recess was taken.)

24 COMMITTEE CHAIRMAN RELIS: I'm going to adjourn  
25 the Markets Committee, or recess it rather, to bring

1 together the full board.

2 (Thereupon the committee meeting was  
3 recessed. A full board meeting was  
4 held, which was transcribed separately.)

5 COMMITTEE CHAIRMAN RELIS: We'll call to order the  
6 Market Development Committee meeting and we're going -- we  
7 are running a bit behind now, but I understand the Santa  
8 Barbara contingent is here now and we would like to move  
9 immediately into your somewhat abbreviated presentation now.  
10 So who will be leading this discussion from staff?

11 MS. ECKSTROM: I'm Rennie Eckstrom, senior waste  
12 management engineer here at the board.

13 Just a 30-second, and you can time me on this,  
14 introduction. The board has a contract with the County of  
15 Santa Barbara, because as you are well aware, the success of  
16 composting facilities does depend on the marketability of  
17 that compost.

18 So the board in 1992 entered into a contract with  
19 Santa Barbara County for compost research that we will then  
20 use to spread to the local agencies and the County of Santa  
21 Barbara will use in the design of their South Coast  
22 Integrated Diversion Facility.

23 Also speaking today are representatives from the  
24 county. We have Heidi Whitman, who is the solid waste  
25 planning manager for the County's Public Works Department.

1 She will talk about the markets assessment findings that  
2 they have made.

3 Also speaking will be Aziz Shiralipour, the lead  
4 scientist for the Community Environmental Council, who has  
5 conducted the field tests.

6 And also Marlene Demery, who is the director of  
7 Public Works, who will talk about the significance of the  
8 findings.

9 First up will be Edgar Rojas, who is a waste  
10 management engineer here at the board, who will discuss the  
11 contract products, what has been submitted to the board so  
12 far.

13 Edgar.

14 Was that 30 seconds?

15 MR. ROJAS: Good morning. I will be using  
16 overhead projectors for my presentation.

17 First I will discuss the overall structure of the  
18 project.

19 The project is composed of three research  
20 elements, the collection system evaluation, the solid waste  
21 processing and technology assessment, and the compost  
22 markets.

23 All of the information gathered from these three  
24 research elements will be used directly in the design of the  
25 South Coast Integrated Diversion Facility. This facility

1 will have the capability to produce over a thousand tons per  
2 day of mixed solid waste and source-separated materials to  
3 recover recyclables and produce compost.

4           The leader of the collection system evaluation is  
5 Roy F. Weston. As a consultant Weston has the  
6 responsibility to evaluate the existing collection systems  
7 in Santa Barbara County. Weston also helps the County in  
8 selecting up to five different collection systems for  
9 evaluation purposes.

10           The total cost of this research project is about  
11 \$46,000.

12           The leader of this solid waste processing and  
13 composting technology assessment is the Integrated Recycling  
14 Incorporated, IRI. The objective of this research is to  
15 provide a review of up to ten alternative technologies for  
16 solid waste processing and composting. The information  
17 gathered by IRI will be used by the County to develop a  
18 request for proposal for the solid waste integrated  
19 diversion facility.

20           In this information will be also useful for  
21 developing a technology tool which can be used to rank the  
22 technologies once the proposals are submitted to the County.

23           The total cost of this research is about \$98,000,  
24 and Procter & Gamble provided \$100,000 grant.

25           Finally, we have the three-year compost markets

1 research where the board plays an integral role as one of  
2 the funding sources. The total cost of this research is  
3 \$315,000.

4 The leader of this compost markets research is the  
5 Community Environmental Council, CEC.

6 This research and education institution has is  
7 responsibility for coordinating and scheduling all of the  
8 aspects of this project.

9 To assist in this coordination two groups were  
10 formed, the markets advisory development group and the  
11 project research group.

12 The market advisory development group includes the  
13 County, the County Agricultural Commission, Caltrans, the  
14 Soil Conservation Service, and other organizations.

15 The PRG includes our board, the County, IRI, CEC  
16 and the Procter & Gamble Company.

17 The primary goal of this compost markets research  
18 is to resolve uncertainties surrounding the marketability of  
19 compost produced by the SCIDF. The emphasis of this  
20 research is to evaluate the market capacity in Santa Barbara  
21 area based on the standards and costs.

22 This research will provide a compost markets area,  
23 compost markets map of the area of Santa Barbara, and it  
24 will also provide technical data regarding the performance  
25 of a variety of compost products under varying condition and

1 for multiple purposes.

2 It will also provide recommendations as to the  
3 needed regulatory framework and a standard development for  
4 supporting composting.

5 The funding sources are these: the board will  
6 provide \$150,000, Procter & Gamble 135,000, and PEW  
7 Charitable Trust, 150,000. Total cost, \$350,000.

8 These are the tasks supported by the board in the  
9 interagency agreement with the Santa Barbara County.

10 First is the workplan development, literature  
11 review, local market identification, field test design, and  
12 laboratory analysis.

13 Finally we have here some of the most important  
14 findings of literature review from the markets point of  
15 view.

16 Although availability and cost are important  
17 factors in the development of compost markets, literature  
18 suggests that compost product quality may be the decisive  
19 factor in market development.

20 The agricultural industry is the largest potential  
21 user of compost products. However, transportation costs  
22 greatly reduce the potential size of this market.

23 Horticultural uses represents large potential  
24 markets for composted products. According to study  
25 conducted by Battelle Institute in 1992 the potential market

1 demand for horticultural use exceeds 11 million tons in the  
2 United States a year.

3           When the potential is obviously great, the  
4 penetration rate of the silviculture market will be slow and  
5 dependent upon field tests that demonstrate the benefits to  
6 the forests and the absence of adverse impact on the  
7 environment.

8           Compost applications for forest regeneration  
9 represents the largest potential demand for compost in  
10 forest applications.

11           The mine reclamation and the landfill cover demand  
12 for compost products is low. It is considered to be below  
13 half a million tons per year.

14           The County already submitted two drafts of the  
15 literature review to the board. Board comments are being  
16 incorporated in the final report of the literature review  
17 and will be available by the end of next week.

18           This concludes my presentation on the general  
19 structure of the project.

20           Our next speaker is Ms. Heidi Whitman, who will be  
21 talking about the findings of the markets assessment. She  
22 is a solid waste planning manager from the County of Santa  
23 Barbara.

24           Heidi.

25           MS. DEMERY: I'm not Heidi, but close enough.

1 We're, if anything, adaptable.

2 I do apologize for not being here at 9:00. We  
3 figured since we were No. 5 on the agenda we could catch the  
4 flight that got in here at 10 to 9:00. So I apologize for  
5 us not being here earlier.

6 I am Marlene Demery. I'm the director of Public  
7 Works for Santa Barbara County.

8 We're going to try to keep our comments very short  
9 so you can hear from Dr. Shiralipour, because I think his  
10 information is going to be most valuable to you.

11 Obviously, as Rennie and Edgar explained to you,  
12 this information that we're targeting with you today is part  
13 of a much larger study. And so most of what we're going to  
14 be talking about today has to do with the compost market  
15 research.

16 But the entire project that we have undertaken for  
17 the planning of the South County Integrated Diversion  
18 Facility has been very helpful in helping to design a least  
19 cost system, which I think as a public works director and  
20 have to sell the rates to both our elected officials and  
21 county constituents, the least cost system is what we really  
22 should be targeting our efforts in.

23 It would be a travesty if all of the impacts of  
24 939 allowed us to recycle material and then not be able to  
25 put to good use. So marketing is absolutely a key to

1 success of 939.

2 Just to give you a few stats about Santa Barbara  
3 County.

4 We have a population of approximately 360,000  
5 people. It is very largely a rural community, even though  
6 Santa Barbara has not quite that reputation.

7 Our agricultural industry in Santa Barbara County  
8 is approximately \$400 million per year and that's a large  
9 part of our local economy. So we do have some things in our  
10 favor in terms of finding markets for compost material.

11 We have 700,000 acres of land under cultivation  
12 and we currently are using 149,000 tons of organic material  
13 in those agricultural lands.

14 Our north county is made up of most of our rural  
15 area and agricultural communities are in that area.

16 Our largest crops are strawberries, broccolis and  
17 we have a very large and growing vineyard industry along  
18 with flower production.

19 In our south county we have primarily a lot of  
20 nurseries and hothouse greenhouses.

21 So we do have a very big potential for using  
22 compost within the county.

23 And because Santa Barbara is not a very large  
24 county we are really targeting our market to Santa Barbara  
25 County because of the cost for traveling and for

1 transporting the material away and the fact that we will not  
2 be producing as much as some larger entities that may have  
3 the ability to ship it further distances cost effectively.

4 So we are really looking at what are the markets  
5 within Santa Barbara County for the material that we're  
6 producing.

7 The Waste Board's participation in this study has  
8 been greatly appreciated and I think will help to serve as a  
9 model for a lot of other local agencies, so we really do  
10 appreciate your assistance, both financially and  
11 technically, in coming up with a very good study that I  
12 think will be very valuable to other areas around the state.

13 The results are very good of our entire project,  
14 and we're not going to talk about that today, but I do want  
15 to key in on a couple of facts that I think are things that  
16 the Waste Board can help local agencies with in terms of  
17 being successful with 939.

18 The results of our larger study show that we have  
19 very strong -- this study actually shows that we have very  
20 strong markets for high-quality compost, but our lower  
21 quality compost markets need work. We need to really work  
22 on selling those materials and having the community feel  
23 that there is an advantage to using the material.

24 What we're -- basically the results of our larger  
25 study is that we should be implementing the integrated

1 diversion facility in phases. And we have three phases  
2 proposed. One is recyclable diversion, high-quality green  
3 waste compost phases. Those are Phase 1 and 2. And those  
4 two phases alone get Santa Barbara County at approximately  
5 44 percent diversion. So we get fairly fairly close to 50  
6 percent with those two phases.

7 And as I said we have very strong markets for  
8 high-quality compost. We feel that we'll be very successful  
9 in having all that material reused.

10 We do plan on implementing the third phase, which  
11 is the lower-quality compost phase, at a later date. Given  
12 the finances of the project it doesn't lend itself to being  
13 constructed all at one phase, but we do feel that that kind  
14 of delay will help us to develop those markets for the lower  
15 quality compost material. So that will give us some time to  
16 make sure that the material is going to be reused.

17 And the eventual addition of that third phase  
18 would add another 20 percent to our diversion, so we would  
19 be at 64 percent with our planning study results, with the  
20 implementation of the third phase.

21 So we appreciate your help and I'll now turn it  
22 over to Heidi Whitman to tell you a little bit more about  
23 the project and then to Dr. Shiralipour.

24 MS. WHITMAN: Good morning. The preliminary  
25 compost markets assessment was conducted in May to June of

1 this last year and it was conducted for Santa Barbara County  
2 specifically.

3 But the methodology could be used easily by other  
4 jurisdictions to identify their local markets for compost  
5 materials. So we feel that this is a study that is of value  
6 to many of the jurisdictions.

7 Our objectives were to identify the existing and  
8 potential users. And this was pretty critical. It was our  
9 first contact with many of the agricultural community. They  
10 wondered, we're in solid waste business, what could you  
11 possibly be interested in and you don't know anything about  
12 growing plants.

13 So it helped us to begin to establish our working  
14 relationship and also start to educate the local growers  
15 about compost products.

16 It's also been an education for the County as well  
17 because most of us in solid waste didn't know a whole lot  
18 about growing broccoli.

19 Another one of our objectives was to quantify the  
20 current use of compost and soil amendments in a 50-mile  
21 radius around the county and we found out that the current  
22 use of compost products is very low. This is to be somewhat  
23 expected because we don't currently have anyone producing  
24 consistent compost in the county.

25 We also wanted to identify the product

1 specifications that were necessary for different markets in  
2 the county, estimate the potential demand for those  
3 products, and identify barriers to market development.

4           We were fortunate with the design of the study.  
5 We do have a Markets advisory and Development Group, known  
6 as the MADG, and this was representatives from the  
7 agriculture and horticulture industries, the University of  
8 California Cooperative Extension, the Soil Conservation  
9 Service, Public Works and our County Ag Commissioner's  
10 office.

11           This group really helped us to ask the questions  
12 that the growers were interested in. And we sent our  
13 surveys by them prior to doing this assessment and it really  
14 helped us to steer it so that we get information that was  
15 valuable to both the ag community and ourselves.

16           We sent out the survey in May and June of 1993 and  
17 we had a 10 to 57 percent response rate, depending on the  
18 industry in which we sent it to. They were sent out to  
19 agriculture, horticulture, landscaping, mining and the  
20 public sector.

21           And I'll get right to it. The results showed us  
22 that we do have a significant potential market existing and  
23 there's a low current use of compost. Instead they  
24 currently use crop residues, manures and mulches.

25           We found what they're most interested in is

1 product specifications and that's one area in which the  
2 board could really help us by identifying minimum product  
3 standards. That would help us overcome some of the barriers  
4 in Santa Barbara County.

5 They're interested in the nutrient content of the  
6 material, the salt concentration, odor, the consistency of  
7 the material, the pH and then also color and material grade.

8 The respondents that replied to our survey did say  
9 that compost would improve their soil's health, water  
10 savings and crop yield, but we do need a little work on  
11 identifying -- well, showing the agricultural community and  
12 really proving to them in the field that this can improve  
13 crop vigor and yield as well.

14 Additionally, they were very concerned with the  
15 availability of the material. We have pretty much  
16 year-round markets for materials agriculturally. And they  
17 also need year-round availability of compost if they're  
18 going to continue to use that in their operations.

19 Product cost was a huge concern to the  
20 agricultural industry and mining because there are some  
21 low-cost materials available to them right now.

22 And product quality was very much a concern to the  
23 agricultural, landscaping, and horticulture industries.

24 The demand that we were able to find was anywhere  
25 from 24,000 to 125,000 tons per year and that illustrates to

1 us the uncertainty of the market and the need for future  
2 market development activities.

3 We used a very conservative estimate for our  
4 planning purposes in regards to the facility, but there is a  
5 huge potential out there and it needs to be explored  
6 further.

7 The cost that they're willing to pay is anywhere  
8 from a dollar to \$40 a ton and it's somewhat tied to what  
9 they're used to paying. The landscaping industry is used to  
10 paying a premium for their materials such as peatmoss and  
11 barks and the ag arena is used to using things like chicken  
12 manure that is available at a very inexpensive cost.

13 Some of the barriers that we saw to implementing  
14 this is the cost and that's one of the reasons that we feel  
15 that our least cost market driven integrated waste  
16 management design is really important so that we can keep  
17 the cost of these materials down and make them readily  
18 available.

19 And the quality could really be a barrier. We  
20 really need some minimum product standards so that they're  
21 sure that what they're buying is consistent.

22 We also identified a couple areas where we can do  
23 additional research. We could certainly use a cost benefit  
24 analysis of manures versus compost in some of these row  
25 crops.

1           And some detailed product specification  
2 information. Many of the user groups know that a certain  
3 chemical works and they don't know how that relates to  
4 compost. They can't tell us, well, I need so many pounds of  
5 nitrogen per acre. So that would help.

6           And this is very user group specific.  
7 Strawberries, for instance, are very sensitive to salts and  
8 that's one of the things that we found they need to know  
9 that the specifications for salt are there so that their  
10 crop isn't killed one year and the fields are ruined for the  
11 next.

12           And then we also need some practical hands-on  
13 information relating to the large-scale compost use such as  
14 transportation and application methods and costs. The  
15 growers that we're working with are very let's wait and see,  
16 show me and then maybe we'll incorporate it.

17           But it really does help to have this MADG group,  
18 which is folks from the industry that are saying maybe I'll  
19 try this on my field.

20           Finally, this has really demonstrated to us the  
21 importance of partnerships. Our objective is solid waste  
22 diversion, of course, but the MADG members were helpful in  
23 bridging the gap between our solid waste concerns and what  
24 really is useful in the fields. And I believe the other  
25 jurisdictions have been very helpful in that as well.

1 I'm going let Dr. Shiralipour give you an update  
2 on what's actually happening in the field. When you see  
3 that I think that will make a big impression on you.

4 Thanks.

5 COMMITTEE MEMBER CHESBRO: May I ask you a  
6 question?

7 MS. WHITMAN: Sure.

8 COMMITTEE MEMBER CHESBRO: Do I understand that  
9 are you considering sludge in the compost? I'm curious  
10 because you're talking about replacement of manures, which  
11 have nitrogen with the essentially humus if it doesn't have  
12 sludge or some nitrogen producing material in it, so they're  
13 not really comparable unless there is something like sludge.

14 MS. WHITMAN: Right. Many of our field tests are  
15 being done blind. And one of the reasons that we've done  
16 that is because growers will walk out in the field and  
17 they'll say, well, this is what I want my plants to look  
18 like. But then on the flip side when they find out that  
19 some of the compost has been made with biosolids, they'll  
20 say, oh, I don't want any of that on my field.

21 So we are considering using biosolids. We have a  
22 real demand on the south coast to come up with a solution  
23 for biosolids. Previously they've been land applied and  
24 we're running out of room for that sort of nitrogen loading.

25 So the sanitation agency managers have been

1 another group that's been working with us on this project  
2 and we are considering it.

3 But what we'd like to stress with the integrated  
4 diversion facility is that we would be able to make a  
5 variety of products for these certain markets and it would  
6 be market driven and we wouldn't just take everything we  
7 have and dump it.

8 COMMITTEE MEMBER CHESBRO: Am I correct in  
9 assuming that unless you do something with the biosolids  
10 that it wouldn't be a replacement for materials like manures  
11 that the farmers are now using?

12 MS. WHITMAN: Yes. For some of the products.

13 COMMITTEE MEMBER CHESBRO: Thank you.

14 COMMITTEE CHAIRMAN RELIS: Thank you.

15 MS. ECKSTROM: We're having just a little bit of  
16 difficulty with the slide projector.

17 COMMITTEE CHAIRMAN RELIS: I think you should be  
18 prepared to go ahead without the slides. We don't have time  
19 to play around.

20 DR. SHIRALIPOUR: I'll just briefly mention what  
21 are the results. I'll get to my talk quickly since we are  
22 short of time.

23 If the 50 percent diversion goal is achieved and  
24 the organic portion of the waste is converted into compost  
25 it is estimated that five to six million tons of compost

1 would be produced in California every year.

2 Now this raises some questions including will the  
3 market capacity in California be sufficient to utilize this  
4 quantity of compost?

5 The second question is what is the compost market  
6 capacity, what is the potential capacity of the market?

7 And the third question is if the supply is more  
8 than the demand what are the strategies to develop markets  
9 for the compost products?

10 According to Battelle's study, the potential  
11 market demand for California is approximately 15 million  
12 tons a year. This is three times as much as potential  
13 demand. So supply is 15 million tons and demand is -- I'm  
14 sorry. I made a mistake. Demand is 15 million tons and  
15 supply is, the potential supply could be five to six million  
16 tons.

17 Considering that the use of compost today is low  
18 in California, it's approximately two percent of the  
19 potential supply, we have a market development challenge  
20 rather than a market outlet and we have to find some  
21 strategies and successful steps to develop market for the  
22 composted product.

23 We identified the following as successful steps in  
24 producing and developing market for composted products.

25 First step is conduct market assessment, which

1 Heidi went over and described how we did it.

2           And then the second step is build a market for  
3 compost product by showing the benefits of compost  
4 applications and the values associated with these benefits.

5           For example, on the left column you see the  
6 benefits which include increase in water holding capacity  
7 and the value is water conservation; or increase cation  
8 exchange capacity, which its value is saving in fertilizer;  
9 or improve plant growth response and that way you'll  
10 increase the yield. And that's the value. Or improve plant  
11 vigor, which will give you stronger plant with deeper root  
12 penetration and eventually more yields and better water  
13 absorption. And finally there is suppression of soil borne  
14 diseases, which can, the value could be pesticide  
15 conservation.

16           Now these are the benefits which can be  
17 demonstrated and when the farmers, when the users see the  
18 benefits we will establish markets for the compost.

19           However, there are some pessimists that this might  
20 not be enough for them. So what we need to do, we need to  
21 let them know that the application of compost is safe for  
22 human health, safety and the environment.

23           To do that we have to do chemical analysis and  
24 that's another step and that's very important, especially  
25 for the skeptics.

1           The third thing that we need to do is just to have  
2 more compost field test in a large field in demonstration in  
3 field size and to show the users and the regulators the  
4 advantage of compost application.

5           And this project has completed these steps and we  
6 got good results actually. In terms of benefits we got  
7 about 7 to 28 percent saving in water conservation. This  
8 depends on type of compost, since we used six types of  
9 compost, and also soil types and rates of compost  
10 application.

11           However, this is a great saving especially in dry  
12 region of California, which water is expensive.

13           Then we increase -- our experiment showed that  
14 yield of both lettuce and broccoli increased tremendously.  
15 With lettuce we got 39 to 58 increase in yield. With  
16 broccoli heads we got two, three hundred percent increase.  
17 In other words, broccoli heads were produced about a week  
18 earlier when they were compost treated and at the time of  
19 harvest the heads, compost treated broccoli heads, were two  
20 to three times larger than the control and even fertilizer  
21 treated plots. So it definitely increased the yield.

22           We also compared the use of fertilizer against  
23 compost. In all cases compost, all six times actually,  
24 compost was superior to fertilizer application, which was  
25 about 30 to 60 pounds of nitrogen per acre, which is a

1 conventional quantity that is being used.

2           However, combination of fertilizer and compost  
3 with most compost types did not increase the yield. In  
4 other words, the fertilizer didn't give us additional growth  
5 or increasing yield.

6           However, in certain type of compost, like yard  
7 waste compost, which were low in nutrient, addition of  
8 fertilizer did increase the yield. So it depends on the  
9 type of compost. The addition of fertilizer makes it  
10 varies.

11           We are also comparing the cost of fertilizer  
12 application against the compost application and also analyze  
13 what is the difference in terms of dollar value when we use  
14 compost, when we use fertilizer against the compost  
15 application.

16           So I will show you, if the projector is ready,  
17 I'll show you the results of the experiment. Okay. If not,  
18 please take my word that whatever I said was true and it was  
19 astonishing even to me.

20           What we learned from these experiments, number one  
21 is that the results are agreeable with the other research  
22 that were done in other parts of the country. But our  
23 research had the advantage of using six types of compost,  
24 whereas the other projects used maybe one or two composts.  
25 This way we could compare the heavier of the different

1   composts. Like what I said, for instance, addition of  
2   nitrogen to source separated or organic did not increase the  
3   yield when we added compost, but with green waste it did.

4           So this was good, especially for the people who  
5   think that compost must come from green sources and that's  
6   clean and that gives us the best results.

7           Our water saving was different with a different  
8   type of compost.

9           I'm not going to go through all the results,  
10   because I'm short of time, but I'll just briefly mention  
11   what we got tells us that market can be built and is being  
12   built for compost.

13           Good example is when we had these experiments  
14   conducted in the land the owner came to me and when he saw  
15   the difference between compost application and fertilizer he  
16   said, Aziz, I want to use compost for the next season, where  
17   can I get it, where can I get compost? So I told him where.

18           But the thing that are necessary to know about  
19   compost since it's a early stage and it's actually in  
20   infancy, we have to know the compost. We have to teach the  
21   users. We have to teach the -- have the users and also  
22   extension people who could use the users. We should have  
23   classes. We should have advertisement to show the advantage  
24   of the compost application and also correct usage of compost  
25   application. And because if it's being used or misused, I

1 should say, it can cause some disaster for this industry.

2           So number one we could develop market if we have  
3 the knowledge of the compost and we have the right steps for  
4 to show the advantage of the compost.

5           Secondly, for the pessimist we should show that  
6 it's safe.

7           And then another thing that is very important and  
8 it needs consideration maybe by this board too is the  
9 long-term effect of compost, both on land, on plants. We  
10 really don't know what's going to happen to land, especially  
11 some of the farmers who are hesitant to use compost come and  
12 say that, look, when fertilizer came to this country we all  
13 were excited but now we know that extensive use of  
14 fertilizer might cause a detrimental effect on soil. What  
15 about compost? We don't know, because we haven't done it  
16 for several years. It's new. We need long-term effects of  
17 compost effect both on soil and plant, at least five years.

18           These are the needs and also the teaching and  
19 having workshops and training extension people even, because  
20 they don't know much about compost. We need to teach the  
21 compost producers. The facilities that produce compost  
22 usually are unaware of the biology of the composting and  
23 they don't use, they don't produce good compost.

24           So these are the things that we need to consider  
25 in compost market development.

1 Thank you very much.

2 COMMITTEE CHAIRMAN RELIS: Thank you.

3 Due to the little time we have left, I'm just  
4 going to ask if there are any questions from committee  
5 members, before just very briefly opening it up to anyone in  
6 the audience who wants to say anything. But we only have a  
7 few minutes now.

8 So if there are no comments from committee members  
9 is there anyone in the audience?

10 MR. GREALY: My name is Stephen Grealy,  
11 S-t-e-p-h-e-n G-r-e-a-l-y, with City of San Diego.

12 I would just like to reinforce the comments that  
13 Dr. Aziz has made about the need for additional research for  
14 composting.

15 In San Diego we're currently developing and we  
16 have a contract for building a 300,000 ton per year  
17 composting facility, and market research that's being done  
18 by Dr. Aziz is going to be very useful for us as well.

19 We also have a very large horticulture industry  
20 down there as well as field agricultural industry and those  
21 sort of connections really need to be explored and  
22 strengthened, not only for our facility but I believe that's  
23 also the case statewide as we all start producing more and  
24 more compost.

25 And convincing the farmers is one of the biggest

1 things is going to be showing them the quality, the benefits  
2 from well-balanced field studies such as the study that's  
3 being done in Santa Barbara and not letting them getting  
4 their information from the mistakes that are being made by  
5 composting facilities, large composting facilities around  
6 the country.

7 That's all I have to say. Thank you.

8 COMMITTEE CHAIRMAN RELIS: Thank you very much.

9 Any other comments?

10 Okay. Well, I would like to thank everyone from  
11 Santa Barbara County and the CEC and the other participants  
12 in this study for coming up here and sharing it with us at  
13 this point.

14 You're probably aware that there's a great deal of  
15 discussion going on at the board now about compost, both in  
16 the Market Development Committee and in the Permits and  
17 Enforcement Committee, concerning our forthcoming  
18 regulations related to mixed waste and co-composting.

19 So as much information as we can receive at this  
20 time and particularly in this committee on your markets  
21 suggestions are paramount importance.

22 So we look forward to a condensed, I guess, set of  
23 recommendations that you could make to us. And I'm sure  
24 you'll be working with the staff closely in completing the  
25 contract and in the final reporting there.

1           So at this point we'll conclude, unless there's  
2 any discussion items, the Market Committee meeting.

3           And we will take a break, but before we do I'd  
4 like to see how many people are here for the discussion, the  
5 workshop? If you can raise your hands. So we're trying to  
6 see if we can break the room down into a workshop format  
7 different than this one.

8           What's the read from staff on the feasibility of  
9 that?

10          FROM THE AUDIENCE: Limited.

11          COMMITTEE CHAIRMAN RELIS: Looks like we'll have  
12 to keep the room --

13          FROM THE AUDIENCE: There's at least ten more  
14 people outside.

15          COMMITTEE CHAIRMAN RELIS: Looks like we'll need  
16 to keep the room as it is. This will not be quite as  
17 interactive then as we would hope, but that's the way it  
18 will be because of the numbers.

19          So we'll take a five minute recess and then  
20 convene, we'll convene at 11:00.

21          (Thereupon the Market Development  
22 Committee meeting was adjourned at  
23 10:50 a.m.)

24  
25

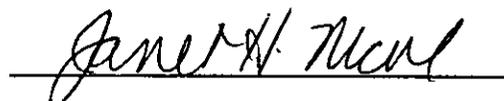
CERTIFICATE OF SHORTHAND REPORTER

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

I, JANET H. NICOL, a Certified Shorthand Reporter of the State of California, do hereby certify that I am a disinterested person herein; that I reported the foregoing meeting in shorthand writing; that I thereafter caused my shorthand writing to be transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said meeting, or in any way interested in the outcome of said meeting.

IN WITNESS WHEREOF, I have hereunto set my hand this 30th day of November 1993.



Janet H. Nicol  
Certified Shorthand Reporter  
License Number 9764